Finance and Resources Committee

10.00am, Thursday, 10 October 2019

Lease for Drylaw Neighbourhood Centre, Groathill Road North, Edinburgh

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1. Recommendations

1.1 That Committee approves the grant of a new 25-year lease to Drylaw/Telford Community Association on the terms and conditions outlined in this report and on such other terms and conditions that may be proposed by the Executive Director of Resources.

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Executive Director of Resources

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Report

Lease for Drylaw Neighbourhood Centre, Groathill Road North, Edinburgh

2. Executive Summary

2.1 Drylaw/Telford Community Association wish to extend their lease for the Drylaw Neighbourhood Centre. The centre is not a Council funded community centre and is therefore one of a small number that are an exception to the centres referred to in a separate report on this agenda. This report seeks approval to grant a new 25-year lease.

3. Background

- 3.1 There are 40 Council owned community centres in Edinburgh, the majority of which are leased out to management committees. The management committees work in partnership with Lifelong Learning, Facilities Management and Business Support, and operate in accordance with the Council's model constitution for community centres to deliver a wide range of activities and other services to local communities.
- 3.2 There are also a small number of community centres that have been established and function without the Council incurring running costs or providing officer support. Drylaw Neighbourhood Centre is one such centre. In this case, the Council granted a lease of the land at £1 per annum and the Neighbourhood Centre was erected by Drylaw/Telford Community Association (the Tenant) funded through Urban Aid. The Council has no responsibility for the building.
- 3.3 The area of ground leased, as outlined red on the attached location plan (Appendix 1), is located in Drylaw and held on the Housing Account. The area extends across 4,600 sqm, or thereby, over a combination of developed urban land (1,600 sqm (35%), or thereby, and shaded grey on the attached location plan) and designated open space (3,000 sqm (65%), and shaded green on the attached plan). The potential for any major re-development of the site is limited given the open space designation.
- 3.4 This report was submitted to the Finance and Resources Committee, on 15 August 2019, but was continued so that consideration of the matter could be incorporated into a wider report on community centres. However, at a meeting with members of

the Committee, on 4 September 2019, it was acknowledged that this was not a Council funded facility and should be an exception to the wider Council funded community centres, which are subject to a separate report on this agenda.

4. Main report

- 4.1 Drylaw Neighbourhood Centre opened on 5 November 1995 and delivers a wide range of programmes for children, young people, adults, older people and families. The organisation is a charity with the objective of promoting the advancement of education, public participation in sport and the provision of recreation facilities, with the object of improving the conditions of life of the inhabitants of Drylaw/Telford. The charity is managed by a voluntary board of trustees.
- 4.2 The existing lease between the Council and the Drylaw/Telford Community Association dates from December 1994 and is due to end on 21 December 2019. Consequently, the Association has approached the Council stating their interest in a lease extension of 25 years on similar terms.
- 4.3 It is considered that a new lease is required rather than a lease extension as the lease terms require modernisation to reflect changes in law over the past 25 years. One of the consequences of this, from a strict legal perspective, is that the building reverts to the Council ownership, which would be the position in any event on conclusion of the original ground lease.
- 4.4 As with all new leases, options have been considered in terms of the appropriate rent in this case. Three options are legally available as follows:
 - 1. Continue to lease the subject(s) at a nominal rent, at £1 per annum.
 - 2. Charge a rent of based on the area of ground, at £11,600 per annum (based on a comparable industrial ground leases).
 - 3. Charge a full market rent for the whole property (includes ground and community centre development), estimated at £35,000 per annum.

Under all options, the tenant would continue to be responsible for all property costs.

- 4.5 Drylaw/Telford Community Association have asked that the rent remains at a nominal level and state that any increase will have a negative impact on the services they can provide and may ultimately force the centre to close.
- 4.6 As Committee has been previously advised, when considering the rent to be recommended, the particular circumstances of each case warrants consideration. While the Asset Management Strategy (AMS), approved in 2015, promoted the conversion of concessionary lets to full market rental level, the level of analysis on individual cases, at that time, was limited to a black or white assessment, i.e., the AMS took no cognisance of the social, local or political aspects that typically reflect the reality when making decisions of this nature. In this case, the asset is a community facility built and operated from for over 20 years and has no property strain cost to the Council.

- 4.7 Previous reports considered by Committee since May 2017 have been considered and, it is noted that identical circumstances existed with the Venchie at Niddrie Mains Terrace granted a new 25- lease at £1 per annum, on 5 September 2017. It is for the reasons set out above, that option 1 is recommended.
- 4.8 Draft Heads of Terms (provisionally agreed with Drylaw/Telford Community Association) are as follows:

Tenant: Drylaw/Telford Community Association;

Transaction Type: New lease;

Lease Duration: 25 years;

Rent: Option 1 as detailed in paragraph 4.4;

Use: The property will only be used as a community centre for

enhancing education, leisure and health and wellbeing, and improving conditions for the surrounding community;

Repair/Maintenance: Tenants full repairing and insuring obligation; and

Fees: Tenant is responsible for the Landlords reasonably

incurred surveying and legal costs in preparation of the

lease.

5. Next Steps

5.1 If Committee approval is granted, the Council will enter into a new lease with the Drylaw/Telford Community Association in accordance with the terms and conditions stated within this report.

6. Financial impact

6.1 The Drylaw/Telford Community Association will continue to be responsible for all maintenance costs, rates and other outgoings associated with the leased subject(s).

7. Stakeholder/Community Impact

- 7.1 Community centres are a positive contribution to the local community by providing learning and development opportunities, physical activities and social support to the members it serves.
- 7.2 Local Councillors have been informed about this proposed transaction and report.
- 7.3 The Integrated Impact Assessment (IIA) checklist has been completed and the outcome is that a full IIA is not required for this report. The proposal of this report is to grant a new lease to a tenant who has been in occupation of the subject(s) for a number of years and presents no/minimal impact on equality, economy and the environment.

8. Background reading/external references

8.1 <u>Item 7.2 Transformation Programme: Property and Asset Management Strategy</u> – Finance and Resources Committee 24 September 2015.

9. Appendices

9.1 Appendix 1 – Location Plan

